

## Financial Overview and Preliminary Fiscal Year 2021 Budget Outlook

January 21, 2020





#### General Fund Financial Overview:

- Fiscal Year 2019 Financial Results
- Fiscal Year 2020 Mid-Year Budget Review
- Fiscal Year 2021 Preliminary Budget Outlook



#### Washoe County

# FY 2019 Financial Results



#### **General Fund FY 2019 Financial Results**

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General Fund FY Ended 6/30/201	9	Fir	nal Budget	Actual	\$	%
Operating Revenue		\$	345,383,942	\$ 354,862,599	\$ 9,478,657	2.7%
Operating Expenditures	-		305,798,012	293,327,309	(12,470,703)	-4.1%
Excess/	(Deficiency)		39,585,930	61,535,290	21,949,360	
Transfers In & Other Sources			332,400	95,699	(236,701)	-71%
Transfers Out			42,283,481	45,674,844	3,391,363	8%
Trans	fers (Out)/In		(41,951,081)	(45,579,145)	(3,628,064)	8.6% ┥
	•					
Change in Fund Balance			(2,365,151)	15,956,145	18,321,296	-774.6%
-						
Beginning Fund Balance 7/1/2018*			49,235,121	57,943,657	8,708,536	17.7%
					, ,	
Ending Fund Balance 6/30/2019	•	\$	46,869,970	\$ 73,899,802	\$ 27,029,832	57.7%

Operating revenues 2.7% higher than budgeted.

Operating expenditures 4.1% less than budget primarily due to accounting treatment of the C-Tax refund and salary/benefit savings

Transfers out 8.6% higher primarily due to additional \$2.5M in funding to support Our Place homeless project construction (NNAMHS).

Overall Result: \$15.9 M change in Fund Balance, but a portion is <u>restricted and</u> <u>unavailable</u>



## **General Fund – Fund Balance**

General Fund Fund Balance	6/30/2018	6/30/2019	
Total Ending Fund Balance \$	57,943,657	\$ 73,899,802	<ul> <li><i>Restricted \$3.75M:</i></li> <li>Increased \$3.0M due to replenishment of</li> </ul>
Restricted Fund Balance			Stabilization Reserve
Prepaid/unspendable items	-	2,077	PEBP reduction due to
Stabilization Fund for fiscal emergency	-	3,000,000	accounting change
Intergovernmental	3,939	3,422	
Debt Service	750,000	750,000	
Restricted Fund Balance	753,939	3,755,499	Unrestricted \$70.1M:
			Unassigned includes \$3.7M
Unrestricted Fund Balance			PILT revenue in
Committed to programs and services	169,349	806,250	restatement of FY 2018
Assigned for Encumbrances reappropriated	1,401,787	2,680,502	ending fund balance per
			auditors
Unassigned Fund Balance	55,618,582	66,657,551	Unassigned Fund Balance
Unrestricted Fund Balance	57,189,718	70,144,303	net of unrealized
Unassigned Fund Balance	55,618,582	66,657,551	investment gains \$64.5M and 19.1% of operating
Less: Unrealized Investment Gains/(Losses)	1,320,229	2,134,609	expenses, or 2.3 months of
			working capital
Net Unassigned Fund Balance \$	54,298,353	\$ 64,522,942	



### **GFOA Fund Balance Guidelines**

Appropriate policy level of unrestricted fund balance should take into account <u>each</u> government's unique circumstances:

- Vulnerability to natural disasters
- Degree of dependency on volatile revenue sources
- Potential for cuts in State or Federal funding

GFOA recommends no less than 2 months of working capital, which is equal to 16.6% of budgeted operating expenses. BCC policy range is between 10% and 17%.

Unrestricted Fund Balance should <u>**not**</u> be used as a funding source for <u>ongoing recurring expenditures</u>.

Governments should seek to replenish Fund Balances within 1-3 years.

Fund Balance protects taxpayers and employees from unexpected changes in financial condition, and contributes to **Fiscal** Sustainability

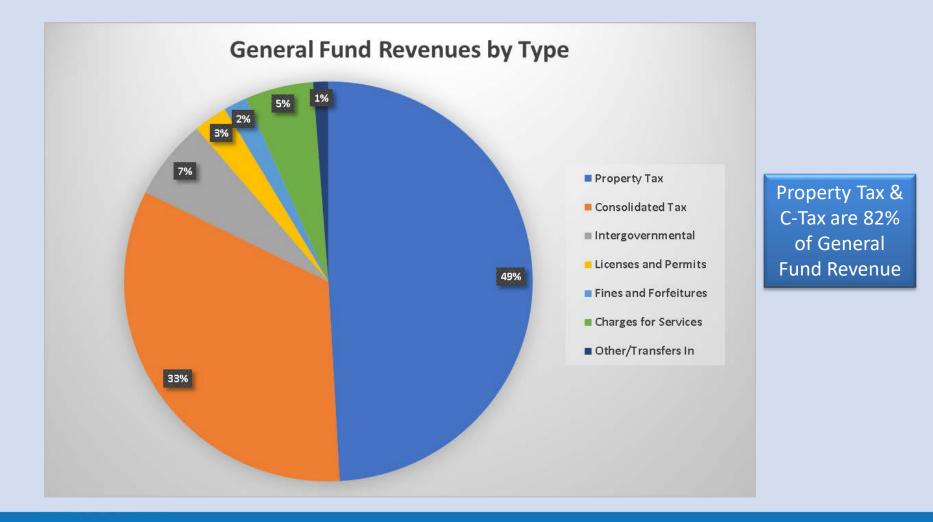


#### Washoe County

#### FY 2020 Mid-Year Budget Review

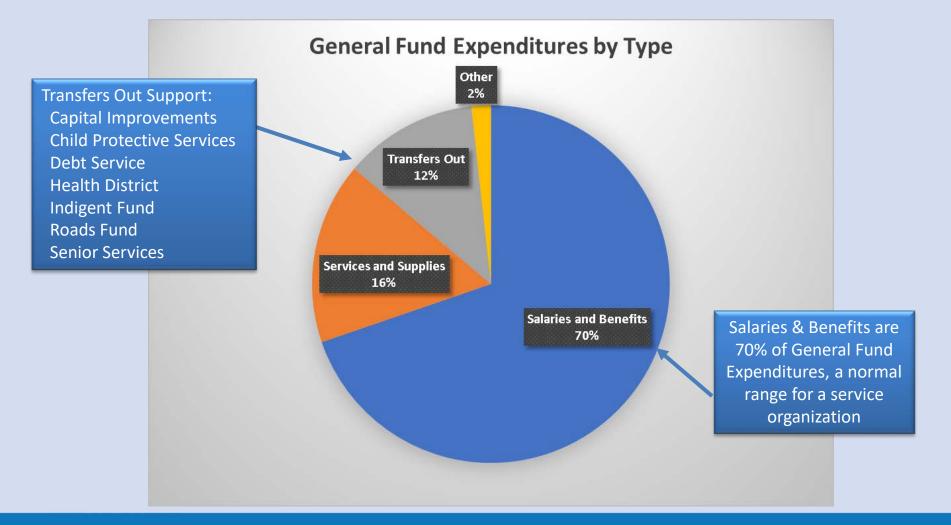


## **General Fund FY 2020 Budget**



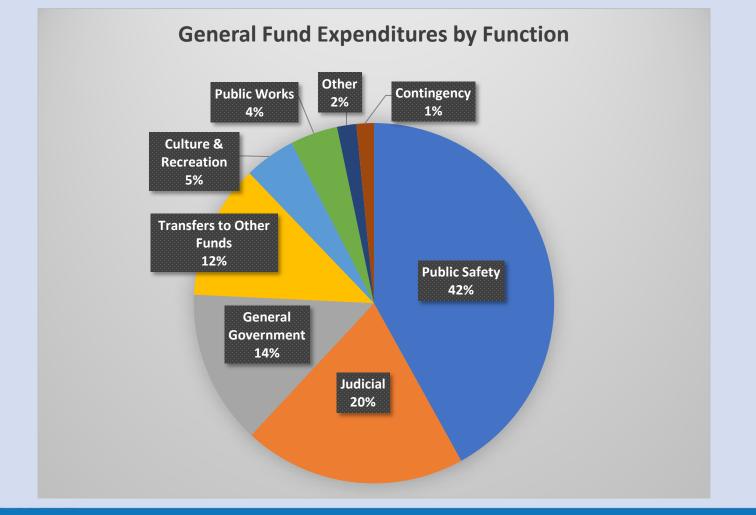


## **General Fund FY 2020 Budget**



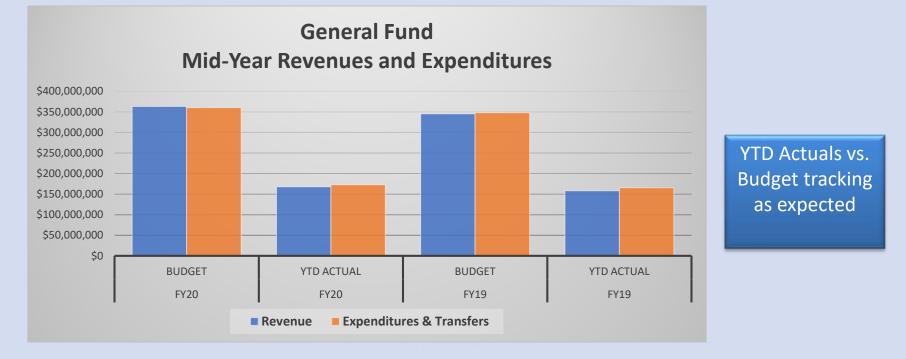


## **General Fund FY 2020 Budget**





## General Fund Mid-Year FY 2020



General Fund FY20	FY20	FY20	% of	FY19	FY19	% of
Year-to-Date July-December	Budget	YTD Actual	Budget	Budget	YTD Actual	Budget
Revenue	\$ 363,236,189	\$ 168,028,015	46%	\$ 345,383,942.47	\$ 158,115,433	46%
Expenditures & Transfers	\$ 360,256,901	\$ 173,008,945	48%	\$ 348,081,492.89	\$ 165,442,872	48%



#### Washoe County

#### FY 2021 Preliminary Budget Outlook

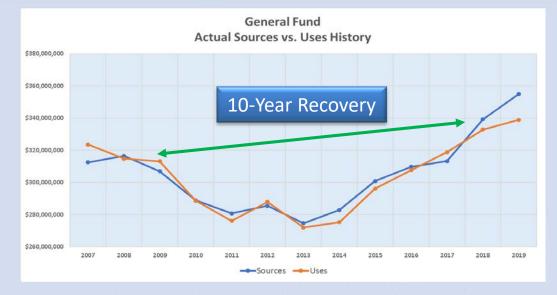


### **Preliminary Outlook for FY 2021**

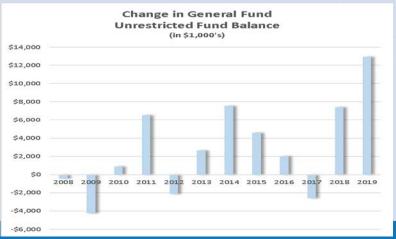
#### **Economic Outlook: Stable with Slower Growth**

- National Economy: will longest economic expansion in modern history continue?
  - Deloitte CFO Signals Survey December 2019 good news: only 3% now expect a recession, but 97% say a downturn has already begun or will occur in 2020. Geopolitical risk, trade issues and 2020 election cited as external risks.
  - UCLA Anderson Forecast U.S. economy will grow 2% annually in 2020 and 2021 expect low interest rates to continue, employment and housing remain strong, but will plateau, auto sales to go down (troubles and bubble in auto lending), and \$ trillion annual federal deficits to continue
- **Regional Economy:** expected to continue to grow, but at a slower rate:
  - Development still going strong, residential, commercial and industrial sectors.
  - Employment also continues to be strong, unemployment rate (Nov. 2019 preliminary 2.7%).
  - EKAY Economic Consultants Reno MSA December 2019 vs. 2018 Business Activity index up 2.8%, Construction Index down 30.7% (decline in building permits, a leading indicator), and Housing Affordability Index is up 3.9% (low mortgage rates)

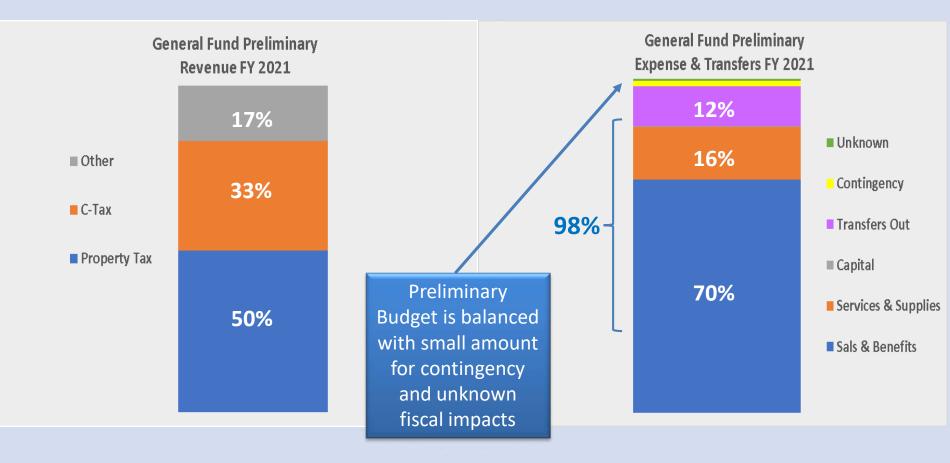
## **General Fund History**



Fund balance is important to weather a normal recession – Great Recession was prolonged









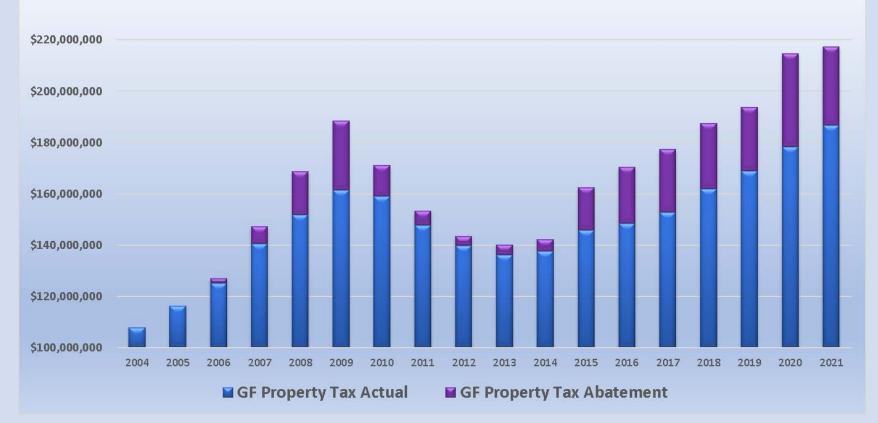
## **Revenue Trends**

Item	Status	Notes
		• Rate of growth of C-Tax revenues slowing
Consolidated Tax Revenues	$\bigcirc$	• With four months reporting, FY20 revenues are up 8.6% over prior year
		<ul> <li>FY19 Increase over FY18 = 5.0%, the smallest increase since FY12</li> </ul>
Property Tax Revenues	$\bigcirc$	<ul> <li>FY21 estimated property tax caps ~ 3.0% residential; 3.6% to 4.5% general</li> <li>New development may add ~ 1% - 1.5%</li> </ul>
Other General Fund Revenues	•	• Other revenues relatively stable but are not keeping up with inflation and some have seen declines based on impacts due to voter approved exemptions, legislative impacts and court decisions/operations



## **General Fund Property Tax**

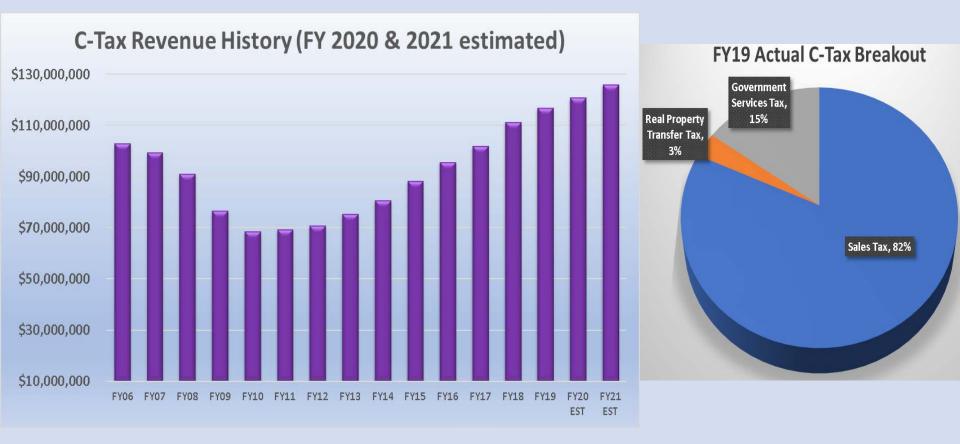
#### Property Tax History - General Fund (FY 2020 & FY 2021 estimated)



Cumulative GF abatement value FY 2005 through FY 2020 is \$232 million



## **Consolidated Tax**







ltem	Notes	
Salaries & Wages	<ul> <li>COLAs, regular merit and associated salaries ~ \$5.1M</li> </ul>	
Employee Benefits	<ul> <li>Associated retirement benefits, including Health Insurance, PERS, OPEB ~ \$2.3M</li> </ul>	
Other Operational Increases	<ul> <li>Services &amp; Supplies Increases ~\$3M</li> <li>Detention Medical Contract ~\$513K</li> <li>State of Nevada Pretrial Sentencing &amp; Juvenile Services Payment ~\$301K</li> <li>Software Maintenance &amp; Subscriptions ~789K</li> <li>Equipment Service Rates ~\$410K</li> <li>Assessor Audit Contract \$700K</li> <li>Other ~\$200K</li> </ul>	Known cost increases total \$11.6M, and are included in the preliminary "base" Budget
Transfers	<ul> <li>Debt service required ~ \$400K</li> <li>Indigent Fund ~ \$870K</li> </ul>	



#### **Unknown Impacts & Emerging Issues**

Item	Notes		
Economic Outlook	National and regional. Slow down on the horizon?	Ficeal	
Pending Litigation	Impacts to be determined – May be significant	Fiscal impacts currently	
2019 State Legislative Session-Court Impacts	Domestic Violence Jury Trials, non-collectible fees Impacts to be determined	unknown, and are <u>not</u>	
Technology	Operating cost impacts from current systems replacements and/or upgrades	included in preliminary "base"	
Operating Programs Expansions	Ongoing impacts to be determined: Our Place, Homeless Services, Dispatch, Others	Budget	
Department Requests	Above Base Budget requests currently unknown		





## **Capital Needs**

Item	Notes	
Annual Capital Improvement Program (CIP)	<ul> <li>Total 5-Year CIP requests are \$77 M</li> <li>FY21 CIP requests total \$33 M (\$30 M requested from General Fund)</li> <li>Current General Fund CIP funding level \$6.3M (21% of FY21 requests)</li> </ul>	Long-term
Capital Infrastructure and Equipment Replacement	<ul> <li>CIP includes funding requests for replacement of roofs, HVACs, and other major equipment</li> <li>\$1M ongoing annual funding was approved for major maintenance/replacement in FY20         <ul> <li>FY21 Facilities Requests = \$8.6M</li> </ul> </li> <li>No annual funding specifically allocated for ongoing technology needs         <ul> <li>FY21 Technology Requests = \$3.4M</li> </ul> </li> </ul>	sustainable revenue sources are needed to finance major capital projects
Major Long-Term Capital Considerations on the Horizon Estimated to Exceed \$950M with Insufficient Funding	<ul> <li>WCSO Infirmary/Crime Lab (Master Plan)</li> <li>Downtown Project/Court Building (Master Plan)</li> <li>9<sup>th</sup> Street Facility (Master Plan)</li> <li>North Valleys Library (Master Plan)</li> <li>Technology Infrastructure, and major systems</li> <li>Storm Water/TMDL/Flood</li> </ul>	



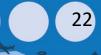
### Summary

#### **Outlook is Stable with Slower Growth:**

- Moderate growth in operating revenues expected to cover known base budget expense increase
  - Ability to fund above base budget requests will again be limited
- Timing of significant one-time costs from pending litigation needs to be determined
- Capital Improvement needs continue to grow with inadequate funding long-term

# Structurally balanced General Fund Budget needed for fiscal sustainability:

 Goal is to present the BCC with a structurally balanced budget for FY 2021 and going forward in future years





## Recommendations

#### **Recommendations:**

- Departments should continue to prioritize, restructure and/or reallocate resources from within existing budgets, before requesting above base increases
- Maintain Contingency funding due to uncertainties
- One-time transfers of \$9.5M from General Fund Available Fund Balance and FY20 FEMA Reimbursements to the Capital Improvement Fund
  - \$8.5M General Fund Transfer of Fund Balance; brings it to 16.5%
  - \$1M FEMA Reimbursement Transfer
- Increase ongoing Capital Improvement funding for technology





### **Budget Timeline & Next Steps**

Date/Month	Item
Jan. 21	BCC Presented FY21 Preliminary Budget Information
Jan. 23 & 24	Departments attend Budget Information Sessions
Jan. 1 (or prior) – February 7	Departments review budgets and submit requested changes
February 7	Due date to submit FY21 budget requests
March 2-9	Departments meet with Manager's Office to review budgets
March 15-25	C-Tax and Property Tax revenue projections finalized
March 16-27	Finalize budget recommendations to County Manager
April 15	State deadline to submit Tentative Budget
April 21	County Manager presents recommendations to BCC
May 19	BCC Public Hearing and Adoption of Final Budget
June 1	State deadline to submit Final Budget



### **Questions?**

